

## Message Text

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ACTION EUR-12

INFO OCT-01 AEC-05 CIAE-00 H-01 INR-05 IO-04 L-01 NSAE-00

OIC-01 OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02

SS-15 USIA-06 TRSE-00 RSC-01 NSC-05 ACDA-05 ISO-00

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INFO AMEMBASSY BONN

AMEMBASSY LONDON

USDEL MBFR VIENNA

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 5820

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJ: MBFR: SPC DISCUSSION OCTOBER 18 ON AIR MANPOWER

REF: (A) STATE 229321; (B) USNATO 5690

1. SPC DISCUSSED ROLE OF AIR MANPOWER IN MBFR ON OCTOBER 18. SUMMARY OF THIS CABLE TRANSMITTED SEPTEL.
2. U.S. REP (MOORE) INTRODUCED DRAFT GUIDANCE ON NON-INCREASE COMMITMENT, AND MADE STATEMENT BASED ON REF A, DISTRIBUTING MOST OF IT AS A PAPER.
3. CANADIAN REP (BARTLEMAN) SAID CANADA HAD NO PLANS TO INCREASE AIR MANPOWER, HOWEVER, THE POSSIBILITY EXISTS THAT CANADIAN FORCES WOULD BE RESTRUCTURED IN A WAY WHICH MIGHT SHIFT GROUND FORCES TO AIR FORCES. THUS CANADA COULD ACCEPT A NON-INCREASE COMMITMENT ON AIR MANPOWER ONLY IN A WAY WHICH APPLIED JOINTLY TO BOTH

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GROUND AND AIR MANPOWER. CANDADA HELD THE SAME VIEW REGARDING INCLUSION OF AIR MANPOWER IN A MANPOWER COMMON CEILING. CANADA HAD NO STRONG VIEWS ABOUT THE NEED FOR FURTHER WORKING GROUP STUDY OF NON-INCREASE COMMITMENT BUT THOUGHT IT WAS NOT NECESSARY.

4. FRG REP (RANTZAU) MADE A STATEMENT BASED ON ADDITIONAL INSTRUCTIONS FROM BONN. BONN CONSIDERED NON-INCREASE COMMITMENT ON AIR MANPOWER A NEW ELEMENT IN ALLIED NEGOTIATING POSITION WHICH REQUIRES THOROUGH MILITARY-TECHNICAL EXAMINATION. HE WANTED TO CLARIFY THAT BONN DID NOT NECESSARILY SEE NON-CIRCUMVENTION AS AN ALTERNATIVE TO NON-INCREASE COMMITMENT. THEY POSSIBLY COMPLEMENT EACH OTHER. BONN WANTED MBFR WORKING GROUP TO STUDY WHETHER A LIMIT ON AIRMANPOWER IN NON-INCREASE COMMITMENT COULD BE ACCEPTABLE UNDER MILITARY SECURITY CONSIDERATIONS. HE ADDED TO THIS QUESTION THE REMARK OF TURKISH REP AT OCTOBER 10 MEETING THAT MILITARY IMPLICATIONS OUTSIDE OF NGA OF NON-INCREASE COMMITMENT REQUIRED EXAMINATION.

5. RE POLITICAL CONSIDERATIONS, RANTZAU REITERATED BONN CONCERN THAT INCLUSION OF NON-INCREASE COMMITMENT FOR AIR MANPOWER IN NON-INCREASE COMMITMENT FOR GROUND FORCES COULD LEAD TO AIR MANPOWER REDUCTIONS IN PHASE II.

6. UK REP (LOGAN), BACKTRACKING FROM UK POSITION IN PREVIOUS MEETING, SAID WG COULD STUDY THE THREE QUESTIONS THE UK HAD RAISED (PARA 8, REF B), WHILE AWAITING SACEUR COMMENT AS WELL. HE SAID UK SHARED FRG CONCERN THAT NON-INCREASE COMMITMENT ON AIR FORCE MANPOWER MIGHT LEAD TO REDUCTIONS. THIS QUESTION REQUIRED FURTHER EXAMINATION. HE HOPED THAT FRG WOULD MAKE CLEAR WHAT FRG WANTS INCLUDED IN A NON-CIRCUMVENTION OR NON-INCREASE COMMITMENT. UK HOPED SUCH A PROVISION WOULD PRECLUDE AIRMEN FROM UNDERTAKING TASK PRESENTLY PERFORMED BY GROUND FORCES.

7. LOGAN SAID ONE WAY OF MEETING GRG CONCERN WOULD BE TO PRESENT FREEZE TO THE EAST AS AN ADJUNCT, ON NON-CIRCUMVENTION GROUNDS, TO THE PRESENT FREEZE ON GROUND FORCES. THE EXTENSION OF NON-INCREASE COMMITMENT WOULD BE SIMPLY TO "OTHER FORCES REMAINING IN THE AREA," TO AVOID ANY IMPLICATION OF BRINGING AIR FORCES INTO THE NEGOTIATION. HE RECOGNIZED THAT THIS APPROACH WOULD NOT MEET U.S. OBJECTIONS OF CAPITALIZING ON OTHER SIDE'S INTEREST IN AIR MANPOWER.

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8. LOGAN REFERRED TO UK STATEMENT AT OCTOBER 7 SPC THAT UK FORESAW MODEST INCREASE OF RAF MANPOWE IN GERMANY BUT DID NOT CONSIDER THIS AN OBSTACLE TO CONSIDERATION OF NON-INCREASE COMMITMENT. LOGAN SAID THAT LONDON HAD NOW SAID IT FORESAW AN INCREASE OF 900 IN UK AIR MANPOWER IN NGA OVER THE NEXT FOUR YEARS. SUCH AN INCREASE COULD BE ACCOMMODATED BY NORMAL FLUCTUATIONS. HOWEVER, INCREASES OF THIS SORT BY SEVERAL ALLIES WOULD ADD UP, AND THIS PROBLEM WILL REQUIRE FURTHER STUDY AS WELL.

9. NETHERLANDS REP (SIZOO) SAID HIS AUTHORITIES CONTINUED TO BELIEVE FURTHER WG STUDY UNNECESSARY. HE SUGGESTED THAT SPC WORK ON GUIDELINES, SUCH AS THOSE THE U.S. HAD JUST PROPOSED. AFTER APPROVAL OF SUCH GUIDELINES, AHG COULD MAKE VERY GENERAL

STATEMENT TO THE OTHER SIDE. SPC, AND IF OTHERS WISHED, THE WG COULD PURSUE STUDIES IN THE MEANTIME.

10. BELGINA REP (BURNY) SAID HIS AUTHORITIES DID NOT WANT NATO TO MOVE TOO FAST ON THE NON-INCREASE COMMITMENT. THEY THOUGHT THAT THIS DESERVED FURTHER STUDY IN THE WG. AS ONE EXAMPLE OF QUESTIONS WHICH BELGIANS HAD IN MIND WAS THE POSSIBLE IMPACT OF NON-INCREASE COMMITMENT ON FORCE RESTRUCTURING.

11. U.S. REP REITERATED THAT U.S. DRAFT GUIDANCE TO AHG WOULD NOT GIVE EAST REASON TO BELIEVE THAT ALLIES WERE WILLING TO INCLUDE AIR MANPOWER IN REDUCTIONS. HE ALSO NOTED THE LACK OF SPECIFIC TASKS WHICH THE WORKING GROUP COULD UNDERTAKE ON THIS ISSUE. RANTAZU AGAIN STRESSED THAT GRG IS NOT SATISFIED WITH STATE OF MILITARY TECHNICAL EXAMINATION IN WORKING GROUP REGARDING THIS ISSUE. MC REP (GROUP CAPTAIN SMITH) SAID THERE WERE THE THREE UK QUESTIONS, THE TURKISH QUESTION REGARDING THE EFFECT OF NONINCREASE COMMITMENT OUTSIDE THE NGA, AND THE BELGIAN QUESTION ON RESTRUCTURING. HE CONSIDERED THE ISSUE OF NON INCREASE VIS-A-VIS NON CIRCUMVENTION TO BE A POLITICAL ISSUE MORE PROPERLY IN THE SPC.

12. SPC WILL RETURN TO AIR MANPOWER ON MONDAY, OCTOBER 21. MCAULIFFE

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